

## Message Text

CONFIDENTIAL

PAGE 01 TEHRAN 01925 231504Z  
ACTION NEA-10

INFO OCT-01 ISO-00 NEAE-00 OES-07 SS-15 SSO-00 L-03  
PM-05 INR-10 INRE-00 IO-13 /064 W  
-----000123 231510Z /41  
O 231216Z FEB 78  
FM AMEMBASSY TEHRAN  
TO SECSTATE WASHDC IMMEDIATE 7123

C O N F I D E N T I A L TEHRAN 1925

STADIS//////////

NEA/IRN FOR AMB SULLIVAN

E.O. 11652: XGDS  
TAGS: PARM TECH IR  
SUBJ: US IRAN NUCLEAR COOPERATION AGREEMENT

REF: VIENNA 1710

1. AS YOU WILL SEE FROM REFTEL, FORMULATION AND APPLICATION OF MOST FAVORED NATION (MFN) LANGUAGE APPEARS TO BE ONLY UNRESOLVED OBSTACLE TO SUCCESSFUL CONCLUSION OF OUR NUCLEAR COOPERATION AGREEMENT WITH IRAN. SOMEWHAT TO MY SURPRISE, MANZOUR HAS SUGGESTED LANGUAGE (PARA 7, REFTEL) WHICH INDICATES A GOI WILLINGNESS TO ACCEPT A LIMITED APPLICATION OF THE MFN CONCEPT. ASSUME HE WOULD NOT HAVE DONE SO WITHOUT EXPLICIT AUTHORITY FROM HIGHER UP. BALANCE OF MESSAGE, HOWEVER, IMPLIES THAT WE STILL HAVE A PROBLEM EVEN WITH THIS COMPROMISE PROPOSAL, BUT IT UNCLEAR PRECISELY WHAT IT IS. IF WE ANTICIPATE THE POSSIBILITY OF ARRANGEMENTS WITH OTHER COUNTRIES WHICH WE WOULD BE UNWILLING TO EXTEND TO IRAN HIDING BEHIND OUR FORMULATION OF "UNDER COMPARABLE CIRCUMSTANCES" (PARA 2, REFTEL), THEN IT SEEMS THAT WE ARE NOT MEETING THE PRESIDENT'S COMMITMENT TO THE SHAH. IF THIS IS OUR INTENTION I FIND IT DIFFICULT TO  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TEHRAN 01925 231504Z

DISCERN WHAT WE THINK OUR PROBLEM IS WITH IRANIAN FORMULATION AS AMENDED BY MANZOUR. I HAVE NO USEFUL INSIGHTS AS TO WHAT WE MAY BELIEVE TO BE A DILEMMA OR HOW IT MIGHT BE DEALT WITH BUT HOPE YOU CAN OVERSEE ITS RESOLUTION WHILE YOU ARE IN WASHINGTON. FROM WHAT WE HAVE BEEN TOLD PREVIOUSLY, AND WHAT JAMSHID AMOUZEGAR MENTIONED IN PASSING TO ME YESTERDAY ABOUT IRAN'S

NUCLEAR ENERGY DEVELOPMENT STRATEGY, I SENSE THAT  
WHAT GOI WANTS IS A CLEAR SHOT AT GOING FOR FAST  
BREEDER REACTORS IF NOTHING ELSE TURNS UP BY 1985.  
SINCE THIS PRESUMABLY DOES VIOLENCE TO OUR  
STRATEGY OF LIMITING DANGERS OF PROLIFERATION, THERIN  
MAY LIE THE DILEMMA.

2. THE PROCEDURES MANZOUR SUGGESTS, ASSUMING WE ARE  
ABLE TO GET PAST THE MFN HURDLE, SUGGESTS THAT THERE IS  
NO REPEAT NO POSSIBILITY OF OUR BEING ABLE TO SIGN AN  
AGREEMENT ON FEB 28. I AM RELUCTANT TO EXPLORE  
POSSIBLE SHORTCUTS HOWEVER UNTIL WE HAVE A  
BETTER PICTURE OF WHETHER IT IS WORTH THE EFFORT.  
MIKLOS

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NUCLEAR AGREEMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 23 feb 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978TEHRAN01925  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** DG ADJUSTED PER TEHRAN 2321  
**Executive Order:** X3  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780084-0309  
**Format:** TEL  
**From:** TEHRAN  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780220/aaaaaqnz.tel  
**Line Count:** 76  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 6a2f08d1-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION NEA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** ONLY, STADIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** ONLY, STADIS  
**Reference:** 78 VIENNA 1710  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 26 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3498802  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** US IRAN NUCLEAR COOPERATION AGREEMENT  
**TAGS:** PARM, TECH, IR, US  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/6a2f08d1-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014